

Inter-Registrar Transfer Policy (IRTP) Part B Policy Development Process

What is the GNSO Council expected to consider?

The IRTP Part B Working Group has submitted its <u>Final Report</u> to the GNSO Council on 30 May 2011. The report contains 9 recommendations:

- 4 recommendations for changes and/or additions to the existing IRTP relating to a
 Transfer Emergency Action Contact, section 3 of the IRTP, Denial Reason #6 and Denial
 Reason #7 (recommendation #1, #5, #6, #9)
- 2 recommendations for requesting an Issue Report related to 'thick' WHOIS and 'change of control & denial reason #8 and #9 (recommendation #3, #4)
- 1 recommendation for the promotion of an SSAC report (recommendation #2)
- 1 recommendation to defer an issue (recommendation #7)
- 1 recommendation related to standardization and clarification of WHOIS status messages (recommendation #8)

The GNSO Council is expected to consider these recommendations for approval. A motion has been submitted to this end (see below). The recommendations have the full consensus support of the IRTP Part B Working Group.

Why is this important?

Transfer related issues are the # 1 area of complaint according to data from ICANN Compliance. This GNSO Policy Development Process (PDP) specifically deals with whether there should be a process or special provisions for urgent return of a hijacked registration, inappropriate transfers or a change of registrant, as well as use of registrar lock status.



How did the IRTP Part B Working Group get to its recommendations?

The IRTP Part B WG has arrived at these recommendations based on extensive WG deliberations (see section 5 of the Final Report) and review of comments received on the Initial Report and proposed Final Report (see section 6 of the Final Report).

The Motion Under Consideration

WHEREAS on 24 June 2009, the GNSO Council launched a Policy Development Process (PDP) on IRTP Part B addressing the following five charter questions:

- a. Whether a process for urgent return/resolution of a domain name should be developed, as discussed within the SSAC hijacking report
 (http://www.icann.org/announcements/hijacking-report-12jul05.pdf); see also
 (http://www.icann.org/correspondence/cole-to-tonkin-14mar05.htm);
- b. Whether additional provisions on undoing inappropriate transfers are needed, especially with regard to disputes between a Registrant and Admin Contact (AC). The policy is clear that the Registrant can overrule the AC, but how this is implemented is currently at the discretion of the registrar;
- c. Whether special provisions are needed for a change of registrant when it occurs near the time of a change of registrar. The policy does not currently deal with change of registrant, which often figures in hijacking cases;
- d. Whether standards or best practices should be implemented regarding use of a Registrar Lock status (e.g. when it may/may not, should/should not be applied);
- e. Whether, and if so, how best to clarify denial reason #7: A domain name was already in 'lock status' provided that the Registrar provides a readily accessible and reasonable means for the Registered Name Holder to remove the lock status.

WHEREAS this PDP has followed the prescribed PDP steps as stated in the Bylaws, resulting in a Final Report delivered on 30 May 2011;



WHEREAS the IRTP Part B WG has reached full consensus on the recommendations in relation to each of the five issues outlined above;

WHEREAS the GNSO Council has reviewed and discussed these recommendations.

RESOLVED (A), the GNSO Council recommends to the ICANN Board of Directors:

1. Requiring Registrars to provide a Transfer Emergency Action Contact (TEAC). To this end the language of section 4 (Registrar Coordination) and Section 6 (Registry Requirements of the Inter-Registrar Transfer Policy should be updated as follows:

Transfer Emergency Action Contact (Append to Section 4)

Registrars will establish a Transfer Emergency Action Contact (TEAC) for urgent communications relating to transfers. The goal of the TEAC is to quickly establish a real-time conversation between registrars (in a language that both parties can understand) in an emergency. Further actions can then be taken towards a resolution, including initiating existing (or future) transfer dispute or undo processes.

Communications to TEACs will be reserved for use by ICANN-Accredited Registrars, gTLD Registry Operators and ICANN Staff. The TEAC point of contact may be designated as a telephone number or some other real-time communication channel and will be recorded in, and protected by, the ICANN RADAR system.

Communications to a TEAC must be initiated in a timely manner, within a reasonable period of time following the alleged unauthorized loss of a domain.

Messages sent via the TEAC communication channel must generate a non-automated response by a human representative of the gaining Registrar. The person or team responding must be capable and authorized to investigate and address urgent transfer issues. Responses are required within 4 hours of the initial request, although final resolution of the incident may take longer.



The losing registrar will report failures to respond to a TEAC communication to ICANN Compliance and the registry operator. Failure to respond to a TEAC communication may result in a transfer-undo in accordance with Section 6 of this policy and may also result in further action by ICANN, up to and including non-renewal or termination of accreditation.

Both parties will retain correspondence in written or electronic form of any TEAC communication and responses, and share copies of this documentation with ICANN and the registry operator upon request. This documentation will be retained in accordance with Section 3.4 of the Registrar Accreditation Agreement (RAA). Users of the TEAC communication channel should report non-responsive Registrars to ICANN. Additionally, ICANN may conduct periodic tests of the Registrar TEAC communication channel in situations and a manner deemed appropriate to ensure that registrars are indeed responding to TEAC messages.

(Append to Section 6) 6 iv. Documentation provided by the Registrar of Record prior to transfer that the Gaining Registrar has not responded to a message via the TEAC within the timeframe specified in Section 4.

In addition, update section 6 to reflect that the registry, in case of a transfer undo, will reverse the transfer and reset the registrar of record filed to its original state ('In such case, the transfer will be reversed and the Registrar of Record field reset to its original state'). (IRTP Part B Recommendation #1)

2. Modifying section 3 of the IRTP to require that the Registrar of Record/Losing Registrar be required to notify the Registered Name Holder/Registrant of the transfer out. The Registrar of Record has access to the contact information for the Registrant and could modify their systems to automatically send out the Standardized Form for Losing Registrars ("Confirmation FOA") to the Registrant. (IRTP Part B Recommendation #5)



- 3. Modifying Reason for Denial #6 as follows: Express objection to the transfer by the authorized Transfer Contact. Objection could take the form of specific request (either by paper or electronic means) by the authorized Transfer Contact to deny a particular transfer request, or a general objection to all transfer requests received by the Registrar, either temporarily or indefinitely. In all cases, the objection must be provided with the express and informed consent of the authorized Transfer Contact on an opt-in basis and upon request by the authorized Transfer Contact, the Registrar must remove the lock or provide a reasonably accessible method for the authorized Transfer Contact to remove the lock within five (5) calendar days. (IRTP Part B Recommendation #6)
- 4. Deleting denial reason #7 as a valid reason for denial under section 3 of the IRTP as it is technically not possible to initiate a transfer for a domain name that is locked, and hence cannot be denied, making this denial reason obsolete. (IRTP Part B Recommendation #9 part 1)

RESOLVED (B), the GNSO Council recommends the promotion by ALAC and other ICANN structures of the measures outlined in the recent report of the Security and Stability Advisory Committee on A Registrant's Guide to Protecting Domain Name Registration Accounts (SAC 044). In particular, the GNSO Council recommends that registrants consider the measures to protect domain registrar accounts against compromise and misuse described in SAC044, Section 5. These include practical measures that registrants can implement "in house", such as ways to protect account credentials and how to incorporate domain name registrations into employee or resource management programs typically found in medium and large businesses. It suggests ways that registrants can use renewal and change notifications from registrars as part of an early warning or alerting system for possible account compromise. The GNSO Council Chair will reach out to the ALAC and other ICANN structures to inform them of this recommendation and discuss how the GNSO may contribute to this promotion. (IRTP Part B Recommendation #2)



RESOLVED (C), the GNSO Council recommends that if a review of the UDRP is conducted in the near future, the issue of requiring the locking of a domain name subject to UDRP proceedings is taken into consideration. (IRTP Part B Recommendation #7)

RESOLVED (D), denial reason #7 should be replaced by adding a new provision in a different section of the IRTP on when and how domains may be locked or unlocked. ICANN Staff is requested to provide a proposal for such a new provision to the GNSO Council for its consideration, taking into account the IRTP Part B WG deliberations in relation to this issue (see IRTP Part B Final Report - (Recommendation #9 – part 2)

RESOLVED (E), the GNSO Council recommends standardizing and clarifying WHOIS status messages regarding Registrar Lock status. The goal of these changes is to clarify why the Lock has been applied and how it can be changed. The GNSO Council requests that ICANN staff develops a proposal for GNSO Council consideration, which ensures that a technically feasible approach is developed to implement this recommendation, taking into account the IRTP Part B WG deliberations in relation to this issue (see IRTP Part B Final Report). (IRTP Part B Recommendation #8)

RESOLVED (F), the GNSO Council requests an Issues Report on the requirement of 'thick' WHOIS for all incumbent gTLDs. Such an Issue Report and possible subsequent Policy Development Process should not only consider a possible requirement of 'thick' WHOIS for all incumbent gTLDs in the context of IRTP, but should also consider any other positive and/or negative effects that are likely to occur outside of IRTP that would need to be taken into account when deciding whether a requirement of 'thick' WHOIS for all incumbent gTLDs would be desirable or not. (IRTP Part B Recommendation #3)

RESOLVED (G), the GNSO Council requests an Issue Report on IRTP Part C, which should include:

- "Change of Control" function, including an investigation of how this function is currently achieved, if there are any applicable models in the country-code name space that can be used as a best practice for the gTLD space, and any associated security concerns. It should



also include a review of locking procedures, as described in Reasons for Denial #8 and #9, with an aim to balance legitimate transfer activity and security. (IRTP Part B Recommendation #4)

- Whether provisions on time-limiting FOAs should be implemented to avoid fraudulent transfers out. For example, if a Gaining Registrar sends and receives an FOA back from a transfer contact, but the name is locked, the registrar may hold the FOA pending adjustment to the domain name status, during which time the registrant or other registration information may have changed.
- Whether requirements should be in place for Registrars of Record to send an FOA to the Registrant or Admin Contact. [Is this issue addressed by IRTP Part B Recommendation #5?] Whether the process could be streamlined by a requirement that registries use IANA IDs for registrars rather than proprietary IDs.

Background

The Inter-Registrar Transfer Policy (IRTP) is a consensus policy that was adopted in 2004 to provide a straightforward procedure for domain name holders to transfer domain names between registrars. As part of an overall review of this policy, a working group identified issues for improvement and clarification, and then categorized all the issues. In one category, a policy development process (PDP) focused on clarifying the reasons for denial of a transfer. The other issues fell into five PDP categories, labeled Parts A through E, to be addressed sequentially.

Where can I find more information?

- IRTP Part B Final Report
- Proposed Final Report Public Comment Review Tool
- IRTP Part B PDP Proposed Final Report
- IRTP Part B PDP Initial Report
- Inter-Registrar Transfer Policy (IRTP)
- IRTP Part B Working Group Workspace

Staff responsible: Marika Konings